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8	PROTECT OUR WATER	21 WORK
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10	UNITED STATES DISTRICT COURT EASTERN DISTRICT OF CALIFORNIA	
11	EASTERN DISTRIC	TOF CALIFORNIA
12	ASSOCIATION OF IRRITATED RESIDENTS,	Civil Case Requirement:
13	a non-profit association, SAN JOAQUIN RAPTOR/WILDLIFE RESCUE CENTER a non-	COMPLAINT FOR DECLARATORY AND
۱4	profit corporation, CENTRAL VALLEY SAFE	INJUNCTIVE RELIEF AND CIVIL
15	ENVIRONMENT NETWORK, a non-profit association, and PROTECT OUR WATER, a	PENALTIES UNDER THE CLEAN AIR ACT (42 U.S.C. § 7604)
16	non-profit association,	
17	Plaintiffs,	
18	vs.	
19	CERTAINTEED LLC, a Delaware Limited	
20	Liability Company,	
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22	Defendant.	
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I. JURISDICTION AND VENUE

- 1. Plaintiffs Association of Irritated Residents ("AIR"), San Joaquin Raptor/Wildlife Rescue Center ("SWR/WRC"), Central Valley Safe Environment Network ("CVSEN") and Protect Our Water ("POW") (collectively, "Plaintiffs") bring this suit under the citizen suit enforcement provision, 42 U.S.C. § 7604, of the federal Clean Air Act ("CAA") to redress and prevent violations of the CAA by CertainTeed LLC ("Defendant") at its facility located at 17775 Ave. 23 1/2, Chowchilla, California, 93610 ("Facility"). Among other things, the suit seeks declaratory relief, injunctive relief, and the assessment of civil penalties for violations of permits and requirements under Title V (i.e., the federal operating permits program) of the CAA, 42 U.S.C. §§ 7661-7661f, and the State Implementation Plan ("SIP") adopted by the State of California and approved by the Environmental Protection Agency ("EPA") pursuant to section 110 of the CAA, 42 U.S.C. § 7410, codified at 40 C.F.R. § 52.220. In this lawsuit, Plaintiffs allege that Defendant has repeatedly violated and continues to violate requirements in its Title V permit to operate for the Chowchilla Plant.
- 2. This court has subject matter jurisdiction under the CAA, 42 U.S.C. § 7604 (citizen suit provision), and the federal jurisdiction statute, 28 U.S.C. § 1331 (federal question jurisdiction) because the sources of the violations are located within this judicial district. The relief requested is authorized pursuant to 42 U.S.C. § 7604 and 28 U.S.C. §§ 2201-2202.
- 3. The violations complained of occurred and continue to occur in the Eastern District of California. Venue is therefore proper in the Eastern District of California, pursuant to the Clean Air Act, 42 US.C. § 7604(c)(1), and the federal venue statute, 28 U.S.C. § 1391(b)-(c).
- 4. Consistent with the CAA's citizen suit provision, 42 U.S.C. § 7604(b)(1)(A), on May 18, 2020, Plaintiffs notified in writing the Administrator of the EPA (the "Administrator"), the Regional Administrator of Region 9 EPA, the Governor of California, the California Air Resources Board ("CARB"), Defendant, and the plant manager of the Chowchilla Plant of the violations alleged in this complaint and of Plaintiffs' intent to sue. More than sixty (60) days have passed since this notice ("Notice of Intent to Sue") was served via certified U.S. mail. Defendant has violated and remains in violation of CAA, the California SIP, and its Title V permit. Plaintiffs are informed and believe, and 28 | thereon allege, that neither EPA nor CARB has commenced or is diligently prosecuting a court action



to redress the ongoing violations alleged in the Notice of Intent to Sue and in this complaint. The Notice of Intent to Sue and its exhibits are attached hereto as **Exhibit A** and fully incorporated herein by reference.

5. A copy of this complaint will be sent to the Attorney General of the United States and the Administrator, pursuant to 42 U.S.C. § 7604(c)(3).

II. PARTIES

- 6. Plaintiff AIR is a California non-profit corporation incorporated in 2012. AIR's mission is to combat the pollution of the air and waters of the San Joaquin Valley of the State of California by raising awareness of sources of pollution, advocating for regulatory oversight, and litigating against polluters in violation of state and federal environmental laws.
- 7. Plaintiff SJR/WRC is a California non-profit corporation and plaintiffs CVSEN and POW are non-profit associations sponsored by SJR/WRC. SJR/WRC, CVSEN and POW's organizational purposes are protecting and preserving wildlife habitats and the environment, including combating pollution of the air and waterways in the San Joaquin Valley.
- 8. AIR's members use the resources in the San Joaquin Valley airshed most immediately impacted by Defendant's violations of CAA. Members reside, visit, work, and recreate near the Chowchilla Plant and are exposed to the Chowchilla Plant's emissions. The health-related, aesthetic, recreational, environmental, and economic interests of AIR's members are and have been injured by Defendant's failure to comply with its CAA permit, which is designed to achieve healthy air quality for people and the environment. Interests of AIR's members that are directly injured by Defendant's violations at the Chowchilla Plant include, but are not limited to: (1) breathing air in the San Joaquin Valley free from excessive pollution discharges and without the impact of and concern over negative health effects that such emissions cause; (2) enjoying outdoor recreation that is unimpaired by pollution from the Chowchilla Plant's emissions; (3) using and enjoying property and viewing and enjoying natural scenery, wildlife, and a sky that is unimpaired by pollution from the Chowchilla Plant's excessive emissions; and (4) protecting the natural ecology of the region from air pollution-related impacts.
 - 9. Plaintiffs SJR/WRC, CVSEN and POW's members also use the resources in the San Joaquin



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Valley airshed most immediately impacted by Defendant's violations of CAA. Members reside, visit, work, and recreate near the Chowchilla Plant and are exposed to the Chowchilla Plant's emissions. Plaintiff SJR/WRC also rescues and cares for injured or ailing raptors and other wildlife affected by air and water pollution throughout the San Joaquin Valley. The health-related, aesthetic, recreational, environmental, and economic interests of SJR/WRC, CVSEN and POW's members are and have been injured by Defendant's failure to comply with its CAA permit, which is designed to achieve healthy air quality for people and the environment. Interests of SJR/WRC, CVSEN and POW's members that are directly injured by Defendant's violations at the Chowchilla Plant include, but are not limited to: (1) breathing air in the San Joaquin Valley free from excessive pollution discharges and without the impact of and concern over negative health effects that such emissions cause; (2) enjoying outdoor recreation that is unimpaired by pollution from the Chowchilla Plant's emissions; (3) using and enjoying property and viewing and enjoying natural scenery, wildlife, and a sky that is unimpaired by pollution from the Chowchilla Plant's excessive emissions; and (4) protecting the natural ecology, including raptors and other wildlife, of the region from air pollution-related impacts. 10. Defendant CertainTeed LLC ("CertainTeed") is a limited liability company organized under the laws of Delaware and registered in California. According to the Title V permit issued by the San Joaquin Valley Air Pollution Control District to operate the Chowchilla Plant, CertainTeed Corporation is the legal owner and operator of the Chowchilla Plant. Based on information available to Plaintiffs, CertainTeed Corporation surrendered its registration with the California Secretary of State in 2019 after restructuring into two entities, CertainTeed LLC and DBMP LLC, and CertainTeed LLC became the owner/operator of the Chowchilla Plant.

III. STATUTORY BACKGROUND

A. CLEAN AIR ACT CITIZEN ENFORCEMENT PROVISION

- 11. The CAA is designed "to protect and enhance the quality of the Nation's air resources so as to promote the public health and welfare and the productive capacity of its population." 42 U.S.C. § 7401(b)(1).
- 12. Any person may commence a civil enforcement action under the CAA against any party "who 28 | is alleged to have violated . . . or to be in violation of [] an emission standard or limitation." *Id.* at §



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7604(a). An "emission standard or limitation" is, among other things, any term or condition of a permit issued under an approved State Implementation Plan, any standard or limitation under any approved State Implementation Plan, or any permit term of a Title V operating permit. Id. at § 7604(f)(4).

В. STATE IMPLEMENTATION PLANS (SIPS)

- 13. The EPA has established National Ambient Air Quality Standards ("NAAQS") for a number of "criteria pollutants," such as particulate matter. 42 U.S.C. § 7409; 40 C.F.R. pt. 50. An area that meets the NAAQS for a particular criteria pollutant is deemed to be in "attainment" for that pollutant. Id. at § 7407(d)(1). An area that does not meet the NAAQS is a "nonattainment" area. Id.
- 14. Pursuant to 42 U.S.C. § 7410, each state must adopt and submit to EPA for approval a State Implementation Plan ("SIP") that provides for the attainment and maintenance of the NAAQS. Specifically, SIPs set forth requirements for permitting programs and specific emission standards and limitations to assure that geographic areas either remain in attainment or regain attainment status. Compliance with permit terms and conditions is a critical component of NAAQS attainment and maintenance. Once a state's SIP is approved by EPA, it is published in the Code of Federal Regulations and becomes enforceable federal law. 42 U.S.C. § 7413; 40 C.F.R § 52.23.
- 15. The State of California Implementation Plan for Achieving and Maintaining the National Ambient Air Quality Standards ("California SIP") can be found at 40 C.F.R. § 52.220.
- 16. The California SIP includes the rules and regulations adopted by the various air districts statewide.

TITLE V OPERATING PERMITS

17. Title V of the CAA, 42 U.S.C. §§ 7661 -7661f, establishes an operating permit program for "major sources" of air emissions, such as the CertainTeed Chowchilla Plant. The purpose of the Title V program is to ensure that all "federally-enforceable" requirements for a source's compliance with CAA are collected in one place—the Title V Federal Operating Permit. Thus, for example, the SIP provisions applicable to a source are incorporated into the source's Title V permit. EPA has stated that the Title V program "will enable the source, States, EPA, and the public to understand better the 28 | requirements to which the source is subject, and whether the source is meeting those requirements.



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