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1	THOMAS A. HARVEY (State Bar No. 235342) PHILIP D.W. MILLER (State Bar No. 280537)
	PHILIP D.W. MILLER (State Bar No. 280537)
2	COBLENTZ PATCH DUFFY & BASS LLP
	One Montgomery Street, Suite 3000
3	San Francisco, California 94104-5500 Telephone: 415.391.4800
	Telephone: 415.391.4800
4	Facsimile: 415.989.1663
	Facsimile: 415.989.1663 Email: ef-tah@cpdb.com
5	ef-pdm@cpdb.com
6	Attorneys for Plaintiff
	CAYMUS VINEYARDS

# UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA

CAYMUS VINEYARDS,

Plaintiff.

v.

GAVIN NEWSOM, in his official capacity as Governor of California; and SONIA Y. ANGELL, in her official capacity as California State Public Health Officer.

Defendants.

Case No.

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

Plaintiff Caymus Vineyards ("Caymus") for its complaint against defendants Governor Gavin Newsom and State Public Health Officer Sonia Y. Angell, alleges as follows:

### **NATURE OF THE ACTION**

- California has begun to reopen various sectors of its economy following Governor 1. Gavin Newsom's March 4, 2020 Order in response to the threat of COVID-19. The Governor has adopted a four-stage "resilience roadmap" for reopening "non-essential" businesses throughout the state. Today, California is in "Stage 2," during which the Governor's Orders permit a wide array of businesses to reopen, including retailers, restaurants, personal services, and childcare.
- 2. Caymus is one of the most celebrated winemakers in California. A leader in the state's \$40 billion wine industry, Caymus is world famous for its Special Selection Cabernet



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Sauvignon, the only wine ever honored twice as *Wine Spectator* magazine's "Wine of the Year." With all of its success, Caymus remains a family-run business.

- 3. Along with nearly every other winery in California, Caymus operates a tasting room and outdoor tasting areas on its premises, at which guests may sample its wines. Tasting rooms are a critical aspect of most winery retail operations, because they are generally the only venue in which a consumer can appraise the wines available for sale.
- 4. California's recent Orders permit the reopening of the state's indoor on-premises retail operations, including "Bookstores, Jewelry stores, Toy stores, Clothing and shoe stores, Home and furnishing stores, Sporting goods stores, [and] Florists." Those Orders also now include places of worship throughout the state, and barber shops and hair salons in many counties.
- 5. These reopening Orders have also broadened the scope of allowed restaurant services: restaurants in most counties may now provide food service not only for curbside pickup, but also for "sit-down, dine-in meals."
- 6. The treatment of winery retail tasting room operations, however, has been different. The orders permit the reopening of winery tasting rooms if, and only if, they also provide "sit down, dine-in meals." The Orders provide no explanation for this requirement. Any winery that does not—or, under local ordinances, cannot—provide such meals may not reopen.
- 7. The Governor and the State Public Health Officer have an obligation to promulgate orders that treat like businesses in a like manner.
- 8. As applied to Caymus, and over 400 other wineries with facilities in Napa County, the Governor's and State Public Health Officer's Orders fail to do so. Run-of-the-mill retailers like toy stores may reopen. Restaurants offering indoor food service may reopen. Wineries that provide "sit-down, dine-in meals" may reopen. But wineries dedicated to wine tasting, like Caymus, may not.
- 9. Caymus supports the necessary work of public health officials in promoting the health and safety of Californians, and of taking responsible measures to reduce the risk of transmission of the novel coronavirus. The law, though, must be applied fairly and equally to all businesses.



- 10. Caymus does not seek to insulate itself or its fellow wineries from the State's general public health guidelines. To the contrary, Caymus supports those guidelines and seeks to incorporate them into its business. Defendants cannot offer a good reason for failing to trust wineries to follow health guidelines in their indoor and outdoor tasting areas, even while they trust toy stores, restaurants, and florists to do the same.
- 11. Caymus brings this action to ensure that it, and wineries like it, are treated equally to other similarly-situated businesses. As retailers, restaurants, and wineries providing dine-in meals are permitted to reopen, so should Caymus.

## **PARTIES**

- 12. Plaintiff Caymus Vineyards is a California corporation headquartered in Rutherford, California that owns and operates a winery and tasting room with indoor and outdoor facilities. Caymus makes world-renowned wines.
- 13. Defendant Gavin Newsom is a party to this action in his official capacity as the Governor of California. The California Constitution vests the "supreme executive power of the State" in the Governor, who "shall see that the law is faithfully executed." Cal. Const. Art. V, § 1. Defendant Newsom issued Executive Order N-60-20 on May 4, 2020, directing the State Public Health Officer to establish criteria and procedures for reopening businesses throughout the state following the state of emergency found to exist in California as a result of COVID-19.
- 14. Defendant Sonia Y. Angell is a party to this action in her official capacity as State Public Health Officer and Director of the California Department of Public Health. On May 7, 2020, Dr. Angell issued an Order providing that she "will progressively designate sectors, businesses, establishments, or activities that may reopen with certain modifications based on public health and safety needs . . . ."

## **JURISDICTION AND VENUE**

15. The Court has subject matter jurisdiction over the claims asserted in this action pursuant to 28 U.S.C. § 1331 because this action arises under the Due Process and Equal Protection Clauses of the Fourteenth Amendment and the Takings Clause of the Fifth Amendment to the United States Constitution.



- 16. Jurisdiction is also appropriate in this Court pursuant to 28 U.S.C. § 1343(a)(3) and (4) to redress the deprivation, under color of any State law, statute, ordinance, regulation, custom or usage, of any right, privilege, or immunity secured by the Constitution, and to secure equitable or other relief under any Act of Congress providing for the protection of civil rights.
- 17. This Court has supplemental jurisdiction over the claims asserted under California's Constitution, statutes, and regulations pursuant to 28 U.S.C. § 1367(a) because Caymus' state constitutional claims are so related to its federal claims that they form part of the same case or controversy under Article III of the United States Constitution.
- 18. The Northern District of California is the appropriate venue for this action pursuant to 28 U.S.C. §§ 1391(b)(1) and (2) because it is a District in which Defendants maintain offices, exercise their authority in their official capacities, and have enforced the Orders at issue in this case.
  - 19. There is a present and actual controversy between the parties.
- 20. The relief requested is authorized pursuant to 28 U.S.C. §§ 2201 and 2202 (declaratory judgment), 28 U.S.C. § 1651(a) (injunctive relief), 42 U.S.C. § 1983, and 42 U.S.C. § 1988 (right to costs, including attorneys' fees).

# **INTRADISTRICT ASSIGNMENT**

21. The events giving rise to this action occurred in Napa County, California. This action should therefore be assigned to the San Francisco Division or the Oakland Division pursuant to Civil Local Rules 3-2(c) and (d).

## **SUBSTANTIVE ALLEGATIONS**

# The State Public Health Orders

- 22. On March 19, 2020, Defendant Newsom issued Executive Order N-33-20, directing Californians to stay at home except as required to maintain continuity of operations for certain essential sectors of the economy.
- 23. Defendant Newsom defined California's reopening plans in guidance titled "California's Pandemic Roadmap." The Roadmap identified four stages of reopening, including a



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The Orders for Dine-in Restaurants and In-Store Retail

28. Among the Stage 2 sectors for which Defendant Angell adopted guidance was "dine-in restaurants." Dated May 12, 2020, this Order provides that restaurants may open for dine-in service in counties that have received state approval. The Order is intended to provide "guidance for dine-in restaurants, brewpubs, craft distilleries, breweries, bars, pubs, and wineries to support a safe, clean environment for workers and customers." It includes directions on topics

- Stage 2 for the "reopening of lower risk workplaces and other spaces," and a Stage 3 for "reopening of higher-risk workspaces and other spaces."
- 24. On May 4, 2020, Defendant Newsom issued Executive Order N-60-20 concerning the second and third stages of the Roadmap. The Order directed the State Public Health Officer to "establish criteria and procedures . . . to determine whether and how particular local jurisdictions may implement public health measures that depart from the statewide directives," specifically "measures less restrictive than any public health measures implemented on a statewide basis." It empowered the State Public Health officer to "from time to time and as she deems necessary . . . revise the criteria and procedures set forth" in the Order.
- 25. On May 7, 2020, Defendant Angell issued an Order pursuant to Executive Order N-60-20. The Order states: "[t]he low and stable data reported by some local health officers in their local health jurisdictions, combined with sufficient COVID-19 preparedness, justifies allowance for some variation in the speed with which some local health jurisdictions will be able to move through the phases of Stage 2."
- 26. Defendant Angell therefore provided that she "will progressively designate sectors, businesses, establishments, or activities that may reopen with certain modifications, based on public health and safety needs." The Order vowed to "add additional sectors, businesses, establishments, or activities at a pace designed to protect public health and safety." Approved businesses would be listed at the website <a href="https://covid19.ca.gov/roadmap/">https://covid19.ca.gov/roadmap/</a>.
- 27. Defendant Angell then issued guidance for reopening sectors of the state's economy during Stage 2, including "auto dealerships," "construction," "retail," and various other categories.

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