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10	UNITED STATE	ES DISTRICT COURT
11 12	NORTHERN DIST	TRICT OF CALIFORNIA
12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27	SAN FRANCISCO BAYKEEPER, a California non-profit corporation, Plaintiff, v. AMPORTS, INC., a Delaware Corporation; APS WEST COAST, INC., a Delaware Corporation; BENICIA PORT TERMINAL COMPANY, a Delaware Corporation; and VALERO REFINING COMPANY – CALIFORNIA, a Delaware Corporation Defendants.	COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND CIVIL PENALTIES 1. Clean Water Act – Illegal Discharge of Pollutants 2. Clean Water Act – Failure to apply for NPDES Permit 3. Clean Water Act – Failure to comply with NPDES Permit 4. Clean Water Act – Illegal Storm Water Discharge 5. Clean Water Act – Storm Water Discharges without Complying with Technology Based Effluent Limitations 6. Clean Water Act – Discharges of Storm Water Noilation of Receiving Water Limitation 7. Clean Water Act – Failure to Have a Valid Storm Water Pollution Prevention Plan 8. Clean Water Act – Failure to Conduct Monitoring and Reporting 9. Clean Water Act – Failure to Perform Annual Comprehensive Review of Storm Water Discharges 10. Unfair Competition Law – Unlawful Conduct under Bus. & Prof. Code § 17200



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4	II. JURISDICTION AND VENUE
5	III. PARTIES
6	A. Plaintiff San Francisco Baykeeper
7	B. Defendants
8	1. The Amports Entities
9	2. Valero
10 11	IV. LEGAL AND REGULATORY BACKGROUND1
12	A. California Law Prohibits the Deposition and Potential Deposition of Any Petroleum Substance t
13	California's Waters
14	B. The Clean Water Act Prohibits Discharges of Pollutants like Petcoke without a Valid Permit 1
15	C. Storm Water Pollution Causes Significant Harm
16	D. California's General Permit
17	1. Technology-Based Effluent Limitations
18	2. Receiving Water Limitations
19	3. The Storm Water Pollution Prevention Plan
20	4. The Monitoring Implementation Plan
21	5. The Annual Comprehensive Facility Compliance Evaluation
2223	V. FACTUAL ALLEGATIONS
24	A. The Facility
25	B. The Petcoke Operation at the Facility Causes Direct Discharges of Pollutants into the Carquinez
26	Strait
27	C. Defendants Discharge Petcoke Laden Stormwater Associated with Industrial Activities 2



1	D. Amports Does Not Have any Valid NPDES Permit for its Direct and Indirect Discharges, is no		
2	Covered by the General Permit, and Does not Comply with the General Permit's Requirements		
3	E. Valero's NPDES Permit for its Refinery Operations Does Not Allow the Discharge of Petcoke		
4	into the Water		
5	VI. CLAIMS FOR RELIEF		
6 7	FIRST CAUSE OF ACTION Discharges of Pollutants to Waters of the United States without		
8	NPDES Permit Coverage in Violation of the Clean Water Act, 33 U.S.C. §§ 1311(a), 1365(a),		
9	and 1365(f)		
10	SECOND CAUSE OF ACTION Failure to Apply for NPDES Permit Coverage (Violations of		
11	CWA Sections 301(a) and 402, 33 U.S.C. §§ 1311 and 1342)		
12	THIRD CAUSE OF ACTION Failure to Comply with the Terms of an NPDES Permit		
13	(Violations of CWA Sections 301(a) and 402, 33 U.S.C. §§ 1311 and 1342)		
14	FOURTH CAUSE OF ACTION Discharges of Storm Water from Industrial Activity to Waters		
15	of the United States without Complying with the General Permit in Violation of the Clean Water		
16	Act, 33 U.S.C. §§ 1311(a), 1342, 1365(a), and 1365(f)		
17	FIFTH CAUSE OF ACTION Discharges of Contaminated Storm Water to Waters of the United		
18	States without Complying with Technology Based Effluent Limitations in Violation of the		
19	General Permit and the Clean Water Act, 33 U.S.C. §§ 1311(a), 1342, 1365(a), and 1365(f) 3		
20	SIXTH CAUSE OF ACTION Discharges of Contaminated Storm Water in Violation of the		
21	General Permit's Receiving Water Limitations and the Clean Water Act, 33 U.S.C. §§ 1311(a),		
2223	1342, 1365(a), and 1365(f)		
24	SEVENTH CAUSE OF ACTION Failure to Adequately Develop, Implement, and/or Revise a		
25	Storm Water Pollution Prevention Plan in Violation of the General Permit and Clean Water Act,		
26	33 U.S.C. §§ 1311(a), 1342, 1365(a), and 1365(f)		
27			



1	EIGHTH CAUSE OF ACTION Failure to Adequately Develop, Implement, and/or Revise a
2	Monitoring Implementation Program in Violation of the General Permit and the Clean Water
3	Act, 33 U.S.C. §§ 1311(a), 1342, 1365(a), and 1365(f)
4	NINTH CAUSE OF ACTION Failure to Complete Annual Compliance Evaluations as Required
5	by the General Permit in Violation of the General Permit and the Clean Water Act, 33 U.S.C. §§
6	1311(a), 1342, 1365(a), and 1365(f)
7	TENTH CAUSE OF ACTION Violation of Unfair Competition Law, Cal. Bus. & Prof. Code §
8	172004
9	VII. PRAYER FOR RELIEF4
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I. <u>INTRODUCTION</u>

- 1. Federal law prohibits the discharge of pollutants into waters of the United States without a valid permit, and California law prohibits the discharge of petroleum into its jurisdictional waters. Defendants Amports, Inc., APS West Coast, Inc., and Benicia Port Terminal Company (collectively, "Amports"), and Defendant Valero Refining Company ("Valero," and with Amports, "Defendants") directly discharge petroleum coke into the Carquinez Strait at the Port of Benicia. Defendants do so without a valid permit under the Clean Water Act and in violation of California law. San Francisco Baykeeper brings this lawsuit to put an end to Defendants' ongoing illegal conduct.
- 2. Petroleum coke, or petcoke, is a byproduct of petroleum refining. Petcoke dust is small particulate matter that is visible in the air, on the ground or other surfaces, and when it enters the water appears as an oil-like sheen stretching across the surface. Petcoke is harmful and deleterious to aquatic ecosystems, animal and plant species in and around waters, and poses risks to human health.
- 3. Amports leases the Port of Benicia, including adjacent submerged tidelands, from the City of Benicia (the "Port" or "Facility"). Among the activities at the Port is petcoke storage and ship loading. When a ship is in the Port to be loaded with petcoke, Amports transports the petcoke from storage silos, up a conveyor, into a crane, and then out of a nozzle into the cargo hold of the ship. During that process, in addition to entering the ship's cargo hold, petcoke is discharged: directly into the Carquinez Strait as overspray; onto the deck of the ship and the nearby wharf as overspray; indirectly into the Carquinez Strait, onto the ship, and onto the wharf from plumes of petcoke that escape from the ship's cargo hold due to remobilization; into the Carquinez Strait nearby the Facility, onto the ship, and onto the wharf after travelling in plumes through the air; and onto the Facility and eventually into storm water systems and the Bay during rain events. In addition, once full (requiring several iterations of the loading process), the ship is hosed down and the petcoke on the ship is washed directly into the Carquinez Strait. The Amports Defendants pay the employees who do the loading work, both at the Port and on the ship.
- 4. The discharge of petcoke into the Carquinez Strait causes harm to Baykeeper and its members. Baykeeper's members live near, recreate near, and use the waters of the Carquinez Strait and



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